



EUROPEAN CENTRE  
FOR  
MINORITY ISSUES

2022

**ANNUAL REPORT**

**European Centre for Minority Issues (ECMI)**

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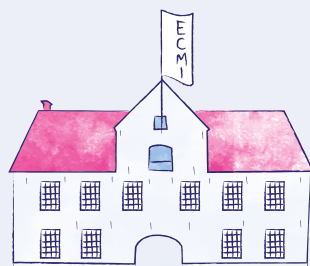
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JØRGEN KÜHL: CHAIR, ECMI EXECUTIVE BOARD



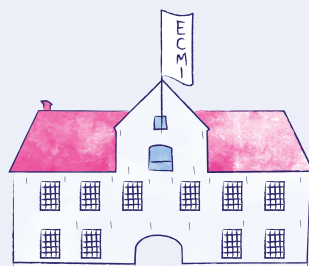
*The ECMI made good on its promise to create a new research cluster for Danish-German minority issues in 2022 and to have it filled by the likes of an eminent scholar such as Martin Klatt. This initiative highlights the Centre's aim to have its feet planted in both the European and the regional minority debate, transmitting its expertise across both levels in an era of ever-expanding integration. There is much to be gained from having a comparative dialogue across ethnopolitical contexts, especially as minority issues flare in many parts of Europe. The ECMI is uniquely positioned to speak to that calling. Its role as a central player in the study of ethnic minorities and majorities in Europe has been strengthened by these developments.*



VELLO PETTAI: ECMI DIRECTOR



*While the ECMI is no stranger to the study of conflict, it was particularly distressing in 2022 to see our own collaborators, projects, and research be so disrupted by a war of aggression within Europe itself. This year's Annual Report unfortunately cannot relate any project news from Ukraine, as the country struggles with safeguarding its very sovereignty and freedom. The struggle pertains, of course, also to its minorities, whose plight was particularly under the ECMI's spotlight, either through policy briefings, blogposts, or online talks. In addition, the Centre was able to pull off an important training school for Moldovan and Ukrainian minority activists near Chisinau and organize a study visit for these colleagues to Berlin and the Brandenburg region (through funding from the German Foreign Ministry). Many regular activities of the ECMI also continued, but it was a year overshadowed by important challenges and questions for European minority issues.*



# ECMI IN NUMBERS

2

ISSUES OF THE JOURNAL  
ON ETHNOPOLITICS  
AND MINORITY ISSUES IN  
EUROPE (JEMIE)

16

STAFF MEMBERS

16

VISITING RESEARCHERS  
AND INTERNS

2 309

DOWNLOADS OF  
JEMIE ARTICLES

705

VIEWS OF ECMI  
CONVERSATIONS  
WITH EXPERTS  
PUBLISHED IN  
2022

5 738

UNIQUE READS OF  
ECMI MINORITIES BLOG  
POSTS PUBLISHED  
IN 2022

# HIGHLIGHTS 2022



**9 MARCH**

## **ECMI ROUNDTABLE ON THE WAR IN UKRAINE AND MINORITY ISSUES**

Immediately after Russia's invasion of Ukraine, the ECMI organised a roundtable discussion with its institutional partners about the war and its impact on national minorities. The meeting aimed to exchange views on how the war had affected minorities, but also to discuss what assistance research institutions, policy-makers and minority organizations could offer to manage the crisis. [\(see page 24\)](#)



**24-31 JULY**

## **ANNUAL SUMMER SCHOOL**

The ECMI Summer School team organised the 12th edition of the Annual Summer School on National Minorities in Border Regions – this year in Oñati, in the Basque Country. [\(see page 28\)](#)



**30 AUGUST**

## **NEW FEDERAL GOVERNMENT COMMISSIONER NATALIE PAWLIK VISITS THE ECMI**

The ECMI was honoured to welcome Natalie Pawlik, the newly appointed Federal Government Commissioner for Matters Related to Ethnic German Resettlers and National Minorities, to its headquarters. [\(see page 27\)](#)



### **1 SEPTEMBER** **NEW RESEARCH CLUSTER**

The ECMI opened a sixth research cluster in September 2022, which focuses on Danish-German minority issues. The initiative will help to anchor the ECMI further in the study and promotion of regional, cross-border minority affairs. The ECMI Executive Board appointed Martin Klatt as a Senior Researcher and Head of Cluster. **(see page 26)**



### **3–4 NOVEMBER** **NEW ADVISORY COUNCIL**

In 2022, the Centre decided to revamp its Advisory Council with a fresh array of prominent experts who were invited to serve for the three-year term 2022–2025. The ECMI Executive Board convened the first meeting of the new Council on 3–4 November at the ECMI headquarters in Flensburg. **(see page 32)**



### **4 DECEMBER** **STUDY VISIT TO BERLIN**

Following a special training school held near Chisinau, Moldova, participants of the ECMI project 'Future Minority Leaders Initiative' spent a second week on a study trip to Berlin and the Brandenburg region. Sponsored by the German Foreign Office, the participants visited different federal and local institutions dealing with minority issues and exchanged ideas with representatives of the Sorbian and Roma & Sinti minority communities. **(see page 17)**





## CLUSTER ACTIVITIES

The core of the ECMI's research activity is organised across distinctive analytical-conceptual clusters. This delineation is a trademark aspect of the Centre's approach to minority issues. While some ECMI projects are carried out across clusters, each cluster also has the responsibility to craft and implement its own research agenda. Such activities may include in-house workshops, organising conferences, field research, network building, or teaching.

# CONFLICT AND SECURITY

**With Felix Schulte as the new Head of Cluster, the Conflict & Security Cluster revamped its structure and main research themes in 2022. The following topics were key in this Cluster's research throughout 2022:**

## CONFLICT DYNAMICS

The Cluster started to explore the non-linear short-term escalation dynamics in cultural identity conflicts. A lot of work went into the conceptualization, operationalization, and data generation of triggering events and escalation periods. Together with colleagues from Heidelberg University, the Cluster team collected data on more than 700 conflict cascades on a global scale, their triggering events as well as their intensity and extensity (TRICAS dataset). This resulted in significant academic output such as a study on the effect of different types of arrests on backlash protests among ethnic and religious groups. The findings were also presented at a number of scientific conferences, including the General Conference of the European Political Science Association (EPSA) and the Empirical Conflict Research Workshop of the German Association for Peace and Conflict Studies (AFK).

## SELF-GOVERNANCE AND POWER-SHARING

This research track aims at a theory-based and empirical-comparative investigation of the conditions for success and failure of post-conflict institutional settings. In 2022, particular attention was paid to unintended side effects on the political as well as the societal level such as polarization, stalemates, and patronage networks. Furthermore, the Cluster supplemented existing research by using a complexity-oriented approach that takes into account the interplay of various post-war institutions. The findings were published in the Swiss Political Science Review, and two other articles were under review as at the end of 2022. The results were disseminated through various activities such as conference presentations, an ECMI video interview, and a lecture at the Eurac summer school.

## INTER-MINORITY RELATIONS IN TIMES OF CRISIS

Most European societies are facing two interconnected challenges: democratic recession and the rise of right-wing populist parties on the one hand, and immigration and increasing diversity on the other. Over the past year, the Cluster has paid closer attention to these developments and produced academic scholarship on ethnic parties' positions on migration and immigration, minority members' attitudes toward immigration, and factors influencing these attitudes. Articles presenting the findings were accepted by Party Politics as well as by West European Politics and were presented at the general conference of the European Consortium for Political Research (ECPR). The sub-cluster activities enhanced and promoted the Centre's expertise relationships between "old" and "new" minorities within this framework.



CLUSTER HEAD: FELIX SCHULTE

### CLUSTER HIGHLIGHTS:

- The launch of the SPARK project, together with a new post-doctoral researcher
- New publications in The Swiss Political Science Review, West European Politics, and Party Politics
- Input at Parlamentarisches Frühstück ("Parliamentary Breakfast") in Berlin and media presence (Flensburger Tageblatt, Kristeligt Dagblad) on the war in Ukraine

# CULTURE AND DIVERSITY

**In the past year, the Cluster on Culture and Diversity developed the following overlapping research trajectories:**

## MINORITY IDENTITY IN THE DIGITAL AGE

The organization of a workshop in December, which looked at the legal, political, ethical, and other aspects of digital religion for minorities from diverse disciplinary perspectives set the basis for an explicit digital profil in ECMI research and expertise. In addition, we laid the preparatory stages for the production of a dedicated Special Issue with an interdisciplinary journal that exposes the complexity of the interaction of minority identities with the digital world in both methodological as well as more empirical terms. Finally, individual research outputs were also added to showcase studies with a narrower focus on the impact of online hateful expressions on minority groups, including within a gendered perspective.

## MINORITY GROUPS, SOCIAL MOVEMENTS, AND SOCIAL CHANGE

The Cluster's research explored how ethno-cultural minority groups, historically marginalised for the most part, are currently in a position to engage in participatory politics and in some cases, create the conditions for social change (the results were disseminated through an interactive workshop organized within the auspices of the 2022 ECMI Summer School). Another aspect of research on minority groups as agents for societal change touched upon the ways that minority groups engage with their members and through cultural autonomy efforts provide them with services and public goods. More specifically, with the support of the EU COST Action on Non-Territorial Autonomy, comparative research was undertaken to examine how minority groups can claim a role towards social change in the provision of education, using efforts to create parallel, culturally relevant forms of education for their members (research outputs in the form of a policy paper and several contributions to book projects disseminated these findings). Efforts to produce the first systematic examination of minority groups as

agents for (positive) social change in the form of an edited collective volume have continued.

## DIVERSITY MANAGEMENT MODELS AND SOCIAL COHESION

The research activities implemented in 2022 highlighted how minority recognition from states cannot be 'divorced' from the socio-economic factors concerning minority groups, but at the same time emphasized the call for the development of culturally competent states. Indicatively, the following outputs have highlighted the complementarity of state recognition of minority groups in cultural terms, with the need for the cultural adaptation of state services to diverse populations on their territories. This comprised the publication of an edited volume that discusses minority recognition in comparative terms within the context of diversity deficits maintained by states, as well as individual publications on religious diversity governance concerning historical religious minorities within legal pluralism in the European space. The outputs were disseminated at a variety of international events.



CLUSTER HEAD: KYRIAKI TOPIDI

### CLUSTER HIGHLIGHTS:

- Editing and contribution to the volume on Minority Recognition and the Diversity Deficit: Comparative Perspectives, Hart [together with Jessika Eichler], 2022
- Research visit to the Institute of Comparative Law of the Paris-Panthéon-Assas University funded by the ENTAN COST Action.
- Launch of the book series on Routledge Advances in Minority Studies (RAMS) [together with Stavroula Pipyrou].

# DANISH-GERMAN MINORITY ISSUES

The Danish-German Minority Issues Cluster was launched on 1 September. Activities in the first months included networking visits to relevant partner institutions in the Danish-German-Frisian Region, as well as the presentation of the Cluster at Dialogforum Norden, the FUEN Congress in Berlin, and the Minderheiten-Kompetenz-Netzwerk. Furthermore, the Cluster was integrated into the Borders in Globalization – 21st Century Borders collaborative research project (BIG), funded by the Social Science and Humanities Research Council, Canada. BIG is a collaboration of about 30 academic and non-academic partners around the world, researching borders with the goal of exploring and advancing the required epistemological shift from a state-centric and territorial logic to nodal and mobile logics that focus on both the internal and external forces that challenge the territorial integrity of states. Pillar 1 looks within states at how Indigenous awareness and resurgences, along with increasingly prevalent politics of nationhood and nationalism, affect, fragment, and re-draft intergovernmental relations. Pillar 2 examines the relationship between bordering processes and states' territoriality, with particular attention paid to examining trade flows and human mobility – both within a state's international boundaries and across international and transnational legal and regulatory regimes. The ECMI will contribute with a research/policymaking workshop on how the minority experience in the Danish-German-Frisian border region affects the perception of the border, the cross-border region, border region identity, and cross-border socio-economic development. Furthermore, the ECMI will contribute six relevant policy papers. BIG's grant period is from 2021–2027.



## CLUSTER HIGHLIGHTS:

- The creation of the Cluster on 1 September 2022.
- Networking visits to relevant partner institutions in the Danish-German-Frisian Region, as well as the presentation of the Cluster.
- Integration of the Cluster into collaborative research project (BIG), funded by the Social Science and Humanities Research Council, Canada.

# EQUALITY AND INCLUSION

**The activities of the Equality & Inclusion Cluster in 2022 were developed along two main research themes, namely the socio-economic participation of national minorities and inclusive education. In addition to these areas, a special issue of the Journal on Ethnopolitics and Minority Issues in Europe (JEMIE) dedicated to the impact of the COVID-19 pandemic on Roma communities in non-EU countries in Eastern Europe was published; three external funding applications were also prepared and submitted.**

## SOCIO-ECONOMIC PARTICIPATION OF NATIONAL MINORITIES

Building on the work carried out in 2021, in 2022 work began on the publication of two volumes on the socio-economic participation of national minorities co-edited by Andreea Cârstocea and Kristin Henrad (Vrije Universiteit Brussel). The two volumes will encompass both a conceptual reflection on what socio-economic participation means for national minorities (Vol. I) and a practical guide for policymakers and activists (Vol. II). A presentation delivered by the Head of the Cluster to the ASN Conference (on the conceptions of equality and participation concerning socio-economic rights as emerging from the monitoring of the FCNM) represents the basis for an article which will be included in the abovementioned Vol. I. Also in 2022, Andreea Cârstocea served as a consultant for the HCNM, being tasked – as part of an international team – with drafting the future OSCE recommendations and explanatory notes on the socio-economic participation of national minorities.

## INCLUSIVE EDUCATION

This research stream challenges the narrative of the school as a neutral place and seeks to shed light on the specificities of interethnic bullying as well as its impact on the academic performance and educational outcome of minority children. A workshop focusing on bullying and microaggressions against Roma pupils was organized in November, which resulted in the planned publication of a JEMIE special issue in 2023. Moreover, Andreea Cârstocea was able to create valuable networks related to this research topic during the 13th Meeting of the Council of Europe's Dialogue with Roma and Traveller Civil Society on 'Defending the rights of Roma and Traveller children'.



### CLUSTER HIGHLIGHTS:

- The publication of a special issue of JEMIE: "Marginality on the Margins of Europe – The Impact of COVID-19 on Roma Communities in Non-EU Countries in Eastern Europe".
- Organisation of a workshop on bullying and microaggressions against Roma children in schools.
- Work on the thematic recommendations on the effective participation of national minorities in socio-economic life, as prepared by the Office of the OSCE High Commissioner on National Minorities.

# JUSTICE AND GOVERNANCE

## MONITORING THE FUNCTIONALITY OF NATIONAL MINORITY COUNCILS

Research on national minority councils has revealed the wide array of legal frameworks that have been established to allow them to work. However, little attention has been paid to the actual functionality of national minority councils. In 2022, the Justice & Governance Cluster streamlined its research on minority councils and similar bodies mainly through intensive participation in the European Non-Territorial Autonomy Network (ENTAN). In May, Ljubica Djordjević served as a member of the organizing committee of the 3rd ENTAN Conference in Constanța, Romania, and together with David Smith and Balazs Dobos organised a panel on “Assessing the Functionality of NTA: European Cross Regional Perspectives I”. Her paper assessing the impact of self-governing national communities in minority protection in Slovenia will be part of the post-conference volume published by Palgrave Macmillan. The Cluster significantly contributed to the implementation of the EU COST Action ENTAN with other activities as well, including educational video scripts, textbook editing, and webinar participation.

**(See page 19 for more information on ENTAN)**

## IMPACT ASSESSMENT OF THE FRAMEWORK CONVENTION FOR THE PROTECTION OF NATIONAL MINORITIES

The dynamic between the Framework Convention for the Protection of National Minorities (FCNM) and the states parties – streamlined through the monitoring work of an Advisory Committee – is not linear but is marked by ups and downs. In 2022, the Cluster took a closer look at persisting tensions in implementing provisions that are considered delicate in specific national contexts, specifically in Serbia and Germany. Ljubica Djordjević presented these case studies at two conferences: the case of Serbia at the online ASN Convention in May, and the case of Germany at the International Conference “National Minorities, Migrations, and Security” in September in Brijuni, Croatia.

## OFFICIAL USE OF MINORITY LANGUAGES

In 2022, the Cluster also focused on the existing tensions between state languages and minority languages. The research findings were systematised and presented in the paper “The legal status of languages / ‘languages’ that emerged from Serbo-Croatian: Destabilizing effects of the provisions on the official language” published in a special issue of Language Problems and Language Planning in November. As part of the dissemination activities, the Cluster Head also produced an episode of ECMI Conversations with Experts on policy traps related to official language use.



### CLUSTER HIGHLIGHTS:

- The publication of a research article in a special issue of Language Problems and Language Planning.
- Organisation of an expert workshop on kin-state policies.
- Organisation of the 3rd ENTAN Conference in Constanța, Romania including presenting a paper and organising a panel.

# POLITICS AND CIVIL SOCIETY

**In 2022, the Cluster cemented its strong focus on minority language media and, more broadly, on minority language communities and their political and cultural voice and visibility.**

## MINORITY LANGUAGE MEDIA (MLM)

The Cluster advanced a number of publications, building upon previous work in 2021. Digitalization of minority language newspapers was a prominent topic explored in two outputs: (1) a book chapter on the case of Der Nordschleswiger, the newspaper of the German minority in Denmark, which will be published in an edited volume by Routledge in spring 2023; and (2) a chapter on a comparative analysis of how minority language newspapers have been adapting to the challenges and opportunities of digitalization in the upcoming edition of the European Yearbook on Minority Issues in early 2023. The topic of digitalization was also central to an ECMI Minorities Blog entry in October 2022 which looked at recent advancements in automatic translation and the possibilities for increasing the audience among non-speakers of an outlet's primary language. In early spring, together with cooperation with the International Association for Minority Language Media Research (IAMLMR) and the University of the Basque Country, the Cluster co-organised the international scientific conference 'Multi-platform and Connecting Communities: Contemporary Challenges for Minority Language Media' ([page 21](#)), which resulted in an edited volume due for publication in Palgrave Macmillan. The Cluster reinforced its focus on western European minority communities, particularly the linguistic minorities in Spain and the United Kingdom, but at the same time acknowledged the lack of the substantive research on minority language media in Eastern Europe. This resulted in an expert workshop in December ([page 22](#)), which brought minority language media experts from Central and Eastern Europe to discuss existing research but also to conceptualise the possibilities for future cooperation involving joint projects, funding applications, and the like. Finally, and also in the second half of 2022, the Cluster initiated closer contacts between ECMI and the European Language Equality Network (ELEN), reflected in the participation in ELEN's General Assembly in October 2022. This is

another example of the Cluster's consistent line of activities aiming at profiling the ECMI as an important player in the field of minority languages and minority language media.

## PAN-EUROPEAN ACTIVISM

At a more macro level, the Cluster enhanced its concentration on pan-European level activism by civil society organisations. In terms of academic output, this has resulted in ongoing research on the Minority SafePack Initiative, plus a new focus on football clubs and fanbases located in a different linguistic setting to the surrounding majority. This latter theme has been the subject of two ECMI Minorities Blog posts analysing five clubs from non-kin state settings, with the intention to assess how different aspects of minority identities affect their fan bases, communication policies and other practices.



### CLUSTER HIGHLIGHTS:

- Conference: "Multi-platform and Connecting Communities: Contemporary Challenges for Minority Language Media" (31 March–1 April 2022)
- Workshop: "The ECMI Expert Workshop on Minority Language Media in Eastern Europe" (1–2 December 2022)
- Sergiusz Bober and Craig Willis' peer-reviewed chapter "The Purpose of Minority Language Media and the Digital Shift. The Case of Der Nordschleswiger" in the book "African Language Media" edited by Phillip Mpofu, Israel A. Fadipe, Thulani Tshabangu, published by Routledge



## FINALISED PROJECTS

### **RESEARCH PROJECTS ON SOCIO-ECONOMIC PARTICIPATION AND CONSULTATIVE MECHANISMS IN CENTRAL ASIA**

Project period: November 2021 – September 2022

Project funder: OSCE High Commissioner on National Minorities

Project funding: €13,827



In late 2021, the ECMI was commissioned by the Office of the OSCE High Commissioner on National Minorities to conduct research and prepare in-depth reports on two topics: 1) consultative mechanisms for national/ethnic minorities in Central Asia Socio-economic participation of national/ethnic minorities in Central Asia; and 2) the socio-economic participation of national/ethnic minorities in Central Asia.

The latter topic represented a continuation of the ECMI's 2021 policy report on the socio-economic participation of national minorities across the OSCE area. Meanwhile, the former topic capitalised on the ECMI's long-standing research on different national models for the inclusion of minorities in policy-making.

In September 2022, ECMI Researcher Aziz Berdiqulov completed the second of two studies (with Andreea Cârstocea), following a first report on consultative mechanisms for national minorities completed in March (with Ljubica Djordjević).

Both studies provided detailed recommendations for the HCNM/OSCE and national governments in Central Asia on how to advance the standing of national minorities so they could participate better in political and socio-economic life. The HCNM/OSCE is planning to use the findings of the studies to organise two regional conferences where the ECMI is expected to participate.



## **FUTURE MINORITY INITIATIVE IN UKRAINE AND MOLDOVA**

Project period: June – December 2022  
Project funder: German Federal Foreign Office  
Project funding: €62,400

This project originally aimed to empower 25 youth activists from ethnically diverse regions of Ukraine and Moldova through a series of training workshops, online bridge-building exercises, and a study visit to Germany. The German Federal Foreign Office (Auswärtiges Amt) approved funding for the project during a first round of evaluations in mid-February. Despite the Russian invasion of Ukraine barely a week later, the ECMI was encouraged to continue with the project planning into the summer.

Due to the difficult geopolitical situation throughout 2022, the ECMI team had to curtail some of the remaining activities. Nevertheless, in August, the project carried out a seven-day summer school focusing on project management skills and minority-rights awareness with 17 young participants in Moldova. The participants not only learned about issues such as activism, campaigning, and legal frameworks for minority rights, but also had the possibility to network with the lecturers, trainers, and civil society representatives.

The second milestone of the project was an intensive one-week study visit to Germany, which the project team managed to successfully implement in December. The packed programme allowed the minority members, activists, and state representatives to learn more about the minority protection regime in Germany. Coming from diverse fields and backgrounds, they all shared one common interest: their passion for minorities and minority rights. This interest corresponded with the lectures they attended throughout the week.

A wide range of meetings with, among others, the Minority Secretariat in Berlin, the Federal Union of European Nationalities (FUEN), the Youth for European Nations (YEN), and the Advisor to the Federal Government against Antigypsyism and for the Lives of Sinti and Roma in Germany all illuminated different aspects of minority life, minority youth, and minority protection. A highlight of the trip was also an excursion to Cottbus, where the 11 participants learned more about the Sorbian minority. A visit to the German Bundestag topped off the study tour.

## **GLOBAL PLURALISM MONITOR**

Project period: 2019–2022  
Project leader: Global Centre for Pluralism  
Project funding: joint funding

The Global Pluralism Monitor (formerly, the Global Pluralism Index) is an action-oriented tool that examines the treatment of diversity holistically and comparatively around the globe. The Monitor focuses on the interplay between institutional and cultural responses to diversity to evaluate inclusionary and exclusionary practices across society. It is developed by the Global Centre for Pluralism (Canada). In 2019, the Monitor was successfully piloted in a limited number of countries. These pilots were followed by a period of intensive methodological review to enhance the rigour of the Monitor's methodology/design. Country assessment reports for 30 countries were produced within the project.

Kyriaki Topidi has been involved as an expert in developing (together with Viktoria Aygül) a report on Germany which gives an overview of legal commitments (e. g. implementation of inclusive laws), the environment for claims-making and contestation vis-à-vis the state, pluralism in news media, group-based inequalities, and intergroup relations. The report also includes recommendations and scoring based on the assessment criteria of the Global Centre for Pluralism.



## ONGOING PROJECTS

### **SPARKING EVENTS, EMOTIONAL CLIMATES, AND CASCADES OF CULTURAL IDENTITY CONFLICTS (SPARK)**

Project period: December 2022 – October 2025

Project funder: German Research Council (DFG)

Project funding: €507,800 (total) / €310,000 (ECMI)

Project partners: Christoph Trinn, Heidelberg University

Since obtaining approval for this research project from the German Research Foundation (DFG) in the spring, Senior Researcher Felix Schulte has been negotiating final administrative aspects, including spending guidelines and ethics rules. In August, the project was able to begin recruitment for a post-doctoral researcher to work on data coding and statistical analysis. Following a search and selection procedure, Doğukan Cansın Karakuş filled the position in December, when the project was officially launched with the first

kick-off meeting with the project partners at the ECMI headquarters.

Overall, the project will explore short-term escalation dynamics ('sparks') in cultural identity conflicts. In particular, it will work on the conceptualisation, operationalisation, and data generation of triggering events and escalation periods. To explain short-term escalations, special attention will be given to the role of collective emotions as necessary 'fuel' for sparking events.

# COMPARATIVE AUTONOMY ARRANGEMENTS

Exploring and analysing autonomy arrangements is a long-standing research focus at the ECMI. In 2022, the ECMI continued this work, mainly through two projects: “Autonomy Arrangements in the World” and “ENTAN: European Non-Territorial Autonomy Network”.

## **ENTAN: EUROPEAN NON-TERRITORIAL AUTONOMY NETWORK**

Project period: 2019–2023

Project funder: COST (European Cooperation in Science and Technology)

Project funding: mobility costs

For almost three years, the ECMI has been part of ENTAN, which is an EU-funded COST Action aimed at establishing a network of researchers studying the concept of non-territorial autonomy (NTA). Spear-headed by the University American College Skopje, the network brings together over 100 scholars working on the theory and practice of non-territorial autonomy for national minorities and religious groups. The ECMI is represented in the Management Committee by Ljubica Djordjević (member) and Kyriaki Topidi (substitute).

In 2022, the project carried out several activities related to the network's formation and knowledge exchange. Both Kyriaki Topidi and Ljubica Djordjević attended a network conference in May in Constanța (Romania), delivering papers on “State Recognition and Religious Minority Group Agency: Towards a new form of NTA?” and “NTA and “Minority Rights: Impact of the Self-Governing National Communities on Minority Protection in Slovenia” respectively.

In June, Kyriaki Topidi completed an ENTAN short-term research stay at the University of Paris II, which then resulted in the publication of ENTAN Policy Paper no. 6 on “Cultural Autonomy Islamic Minority Schools and their Prospects as forms of NTA in Western Europe” later in August. As part of an ENTAN Webinar on “NTA In Practice: Hungarian and Albanian Minority Councils in Serbia” in September, Ljubica Djordjević delivered a presentation on “Systematic and Evidence-Based Monitoring of the Work of National Minority Councils”. At the end of year, two

videos (with scripts written by Ljubica Djordjević) explaining non-territorial autonomy in Slovenia and Serbia were published on the ENTAN YouTube channel.

2022 also marked another milestone in the implementation of the project as the draft of a textbook on NTA was reviewed during a special workshop in Thessaloniki (Greece) in October. Ljubica Djordjević, Kyriaki Topidi, and Martin Klatt all submitted their chapters for the textbook and attended the workshop.

**(More on the ENTAN textbook on page 30)**

## **AUTONOMY ARRANGEMENTS IN THE WORLD**

Project period: 2015–present

Project funding: joint financing

This project is a joint endeavour of four European research institutions: Eurac Research (Italy), Babeş-Bolyai University (Romania), ECMI (Germany), and the Romanian Institute for Research on National Minorities (Romania). The core of the project is an online compendium of territorial and non-territorial autonomy arrangements in the world. The website offers several case studies of autonomy arrangements worldwide and tracks a growing trend in this field. The role of the ECMI in the project is to supervise case studies of non-territorial autonomy (NTA) arrangements. During 2022, the project team focused mostly on dissemination of the case studies and awareness-raising activities on social media.

# PROJECT PREPARATION

## **MINORITY PROTECTION FOR EU ACCESSION**

Project period: 2023–2025

Project funder: GIZ (Germany)

Project funding: €200,000

Throughout 2022, the ECMI laid the groundwork for an important renewal of its field-based activities. In connection with Serbia's accession process to the European Union, support for the country's minority policy has come into focus. The ECMI conducted an analysis of prior and existing Serbian policies, including the development of a new Action Plan for national minorities set to be adopted in 2023. The Centre developed a proposal for a four-part action-oriented project focusing on providing training for the country's 23 national minority councils, raising awareness among civil servants, strengthening the capacity of municipal councils for interethnic relations, and providing support for the monitoring of overall minority policy. The project received preliminary approval by the year's end.



## **MINORITIES DOCTORAL TRAINING NETWORK**

Project period: 2023–2026

Project funder: Marie Curie Interactive Training Network (ITN) funding scheme

Project funding for ECMI: €260,000

This project aimed to expand the breadth of the ECMI's activities into doctoral education by participating in an EU Marie Curie Interactive Training Network (ITN). Through a network of long-standing partners including Eurac, the University of Graz, Brunel University London, the Europa-Universität Flensburg, and the Åland Islands Peace Institute,

the project developed a series of training models for doctoral candidates working on minority issues. Although the project did not receive funding, it represented an important strengthening of the ECMI's networks not only with academic partners, but also with policy stakeholders like the Autonomous Province of Bozen/Bolzano and the State of Schleswig-Holstein.

# RESEARCH EVENTS

## CONFERENCE

### **MULTI-PLATFORM AND CONNECTING COMMUNITIES: CONTEMPORARY CHALLENGES FOR MINORITY LANGUAGE MEDIA**

Date: 31 March –1 April 2022

Main organisers: Sergiusz Bober, Craig Willis

Partner organizations: Europa-Universität  
Flensburg, University of the Basque Country

This event represented a continuation of the ECMI's participation in the International Association of Minority Language Media Researchers (IAMLMR). The organisers brought into closer contact both scholars and practitioners from the field of minority language media, and thus reflected the plurality of media formats, socio-political contexts, linguistic situations, scientific methods, and practical experiences.

The conference was held in hybrid format at the Danish Central Library (DCB) with excellent help from the DCB staff. It was designed as an event for scholars working on MLM and featured over 20 papers, 2 keynote lectures, a roundtable, and a book discussion. The keynote lectures were live-streamed on the ECMI social channels and the recordings are available on the website.



### **KEYNOTE LECTURES:**

- Elin Haf Gruffydd Jones, University of Wales Trinity St. David, 'Mediascapes for minority languages: what kind of players, provisions and platforms are needed for the future sustainability of vibrant communities and communication'.
- Jenny Stenberg-Sirén, University of Helsinki, 'Journalistic ideals, professional identity, and language policy: perspectives on educating minority language journalists'

### **PANELS:**

- Panel 1: Dynamic virtual landscapes: between social media, connectivity and language maintenance.
- Panel 2: Caught in the middle: minority languages and minority language media in the context of minority-majority and bilateral relations.
- Panel 3: Grounded connectivity: Exploring digital capacity building with Indigenous and minoritized communities
- Panel 4: Unpacking minority language media situations: traditional formats and the demands of the technological shift
- Panel 5: Bottom-up versus top-down approaches: the contribution of culture and media to language revitalization

### **ROUNDTABLE DISCUSSION:**

On Thursday 31 March, the final session of the day was a roundtable focusing on 'Minority languages in Germany & Denmark and the Digital Age'. This featured four expert scholars/practitioners from the local minority communities in the Danish-German border region, chaired by Nils Langer, Europa-Universität Flensburg.

### **BOOK SESSION:**

Friday 1 April featured a book session titled 'Conversing with the real: mapping problems of language of documentary film', led by Elin Haf Gruffydd Jones, University of Wales Trinity St. David and Dafydd Sills-Jones, Auckland University of Technology.



## ECMI EXPERT WORKSHOPS

By bringing together select specialists for policy horizon-scanning, joint publications or research exchanges, expert workshops at the ECMI spread the word about minority issues in Europe and create new linkages for future cooperation.

In 2022, the ECMI organized the following expert workshops:

### **BULLYING AND MICROAGGRESSIONS AGAINST ROMA CHILDREN IN SCHOOLS**

25 November 2022

Convenors: Andreea Cârstocea & Oana Buta

The premise of this online workshop was the fact that, while research on interethnic bullying in schools has expanded in recent years, studies specifically addressing microaggressions and bullying targeting Roma children are less prevalent. In this context, the workshop focused on the issue of bullying and microaggressions against Roma children in schools, including reflections on the experiences of Roma parents and teachers.

### **MINORITY LANGUAGE MEDIA IN CENTRAL AND EASTERN EUROPE**

1–2 December 2022

Convenors: Sergiusz Bober & Craig Willis

The workshop enhanced the understanding, on a comparative level, of the provision of and research on minority language media in Central and Eastern Europe. Experts from varying contexts presented their work and exchanged knowledge on this topic. The workshop had a strong two-fold networking effect; not only did it expand the already-existing International Association for Minority Language Media Research, but also helped identify partners for a future project application within this field.

### **DIGITAL MINORITY RELIGION: METHODOLOGIES, TRENDS AND PATTERNS**

8–9 December 2022

Convenor: Kyriaki Topidi

The aim of this workshop was to explore and map from a variety of angles how local/national digital cultures can be connected to minority protection, specifically in the context of religion. A highly interdisciplinary group of experts analysed the digital aspects of minority religion through several angles, such as gender, hate speech, or the COVID-19 pandemic.

### **REVISITING KIN-STATE POLICIES: LESSONS AND IMPLICATIONS**

12–13 December 2022

Convenor: Ljubica Djordjević  
(with Andreea Udrea & Sergiu Constantin)

This workshop critically scrutinised the evolution of kin-state engagement in Europe and the role of the kin-state. To this end, the invited experts questioned the effectiveness and efficacy of the existing norms and standards which regulate kin-state – kin minorities relations in Europe, and brought up for discussion different practices of kin-state engagement from Central and Eastern Europe and the Western Balkans.

# RESEARCH SEMINARS

In 2022, the ECMI began a third year of its Research Seminar, serving as a forum for the exchange of scholarly work and ideas. The Seminar is designed with an alternating schedule of in-house and external presenters, thereby allowing ECMI staff to learn about the work of both each other and top scholars in the field. Interns and visiting scholars were also invited to participate and present.

The full schedule of presentations during 2022 was as follows:

## 13 JANUARY

### Ljubica Djordjević

'Linguistic nationalism: legal status of languages/'language' that emerged from Serbo-Croatian'

## 27 JANUARY

### David Smith

(University of Glasgow) 'Dilemmas of ontological security within the EU: FUEN and the Minority Safe-Pack Initiative'

## 3 FEBRUARY

### Andreea Cârstocea

'Moral panic and the spread of the Covid-19 pandemic'

## 17 FEBRUARY

### Olga Talal

(Queen's University, Canada), 'Minority accommodation in nationalizing states: A comparative study of Israel and Estonia'

## 3 MARCH

### Felix Schulte,

'What's law got to do with it? How the degree of legalization affects the success of post-conflict autonomous agreements'

## 18 MARCH

### Timofey Agarin

(Queen's University Belfast), 'Equals and different? An explorative assessment of ethnic minority party manifestos in Northern Ireland, South Tyrol, Schleswig-Holstein and Lithuania'

## 31 MARCH

### Kyriaki Topidi

'Regulation of Muslim religious minority groups and the European state: The unique case of legal pluralism in Greece'

## 14 APRIL

### Hedwig Wagner

(Europa-Universität Flensburg), 'Narratives of history and Europe'

## 28 APRIL

### Andrea Mensi

(University of Milan), 'The indigenous right to conservation of the environment in light of UNDRIP and the proposed Nordic Saami Convention'

## 4 MAY

### Bertus de Villiers

(University of Johannesburg), 'The elephant in the room – resolving disputes about membership of a minority or indigenous community'

## 5 MAY

### Daniel Bochsler

(Central European University / University of Belgrade), 'Consociational oligarchies'

## 25 MAY

### Andrea Carlà

(Eurac Research), '(De)securitization of migration in South Tyrol: Dynamics at the local level'

## 1 JUNE

### Miren Manias-Muñoz

(University of the Basque Country),

'Minority languages and audiovisual production: the case of Basque'

## 9 JUNE

### Fabian Bergmann

(University of Konstanz), 'Inequalities and status perceptions of Sámi in Sweden and Norway'

## 23 JUNE

### Sergiusz Bober & Craig Willis

'Digitalisation of Der Nordschleswiger'

## 8 SEPTEMBER

### Antonio Montañés Jiménez

(University of Oxford), 'Gitanos, religion and stigma'

## 6 OCTOBER

### Timothy Jacob-Owens

(University of Edinburgh), 'Immigration and the future of minority (language) rights in Europe'

## 20 OCTOBER

### Craig Willis,

'Minority language media as viewed by minority language non-speakers'

## 10 NOVEMBER

### Silvio Ferrari & Alessia Passarelli

(University of Milan), 'Discussion of the Atlas and ReMinEm Project with respect to content, methodology and next steps'

## 24 NOVEMBER

### Oana Buta

'Some of the Roma women candidates on the lists of ethnic parties at local elections in Romania'



## ECMI & THE WAR IN UKRAINE

Shortly after Russia's invasion of Ukraine in late February, the ECMI decided to convene a regional roundtable to discuss these dramatic developments with minority representatives, political decision-makers, and researchers.

**The event aimed to exchange views on how the war has affected minorities but also to discuss what assistance research institutions, as well as minority organisations, could offer to cease the fighting and return Ukraine to peace and security. It featured a range of guests including Stefan Seidler (Member of the Bundestag, SSW), Bernd Fabritius (Federal Government Commissioner for Matters Related to Ethnic German Resettlers and National Minorities), and Frank Golczewski (Hamburg University). The discussion was also covered the following day by several regional media.**

As a corollary event to the ECMI's roundtable in Flensburg, Bundestag member Stefan Seidler (SSW) also organized a "parliamentary breakfast" in Berlin on 22 March, during which keynote interventions were given by Vello Pettai and Felix Schulte. Some eight members of the Bundestag attended the event along with other participants, which was held at the Berlin representation of the state of Schleswig-Holstein.

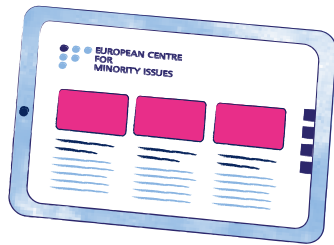
The ECMI has also announced its readiness to host Ukrainian scholars working on minority issues via special German funding programs.

In view of the recent events in Ukraine, the ECMI also decided to create a special section on the ECMI Minorities Blog dedicated to reflections on the situation

and the impact of the war on national minorities in and outside of Ukraine. The first blog entry was published on 29 March and since then nine more articles written by inhouse experts or international researchers have followed.







## NATIONAL MINORITIES AND THE WAR IN UKRAINE (ECMI MINIBLOG SERIES):

**Kateryna Haertel**, 'Ukraine's National Minorities Trapped by the War: the Cases of Ethnic Greeks and Bulgarians'

**Krisztina Lajosi**, 'Disinformation, Digital Nationalism and the Hungarian Minority in Ukraine'

**Mykhailo Drapak**, 'Indigenous Peoples and National Minorities in the Temporarily Occupied Territories of Ukraine'

**Kateryna Haertel**, 'Ukraine's National Minorities Trapped by the War: The Cases of Ethnic Romanians and Hungarians'

**Olha Sribniak**, 'The Response of International Organisations and Roma Civil Society to the Plight of Ukraine's Roma Refugees in Europe'

**Vello Pettai**, 'Minorities and the War in Ukraine: Navigating the 'Perfect Storm?'

**Aziz Berdiqulov**, 'Russian Migrants in Central Asia – An Ambiguous Reception'

**Ihor Lossovskiy**, 'How Moscow 'Eliminates' Its National Minorities in the War with Ukraine'

**Kateryna Haertel**, 'National Minority Media and Work of Minority Journalists in the Time of the War of Aggression against Ukraine'

**Sergiu Constantin**, 'Romanians and Moldovans in Ukraine and their Kin States' Engagement Before and After the War – Towards a Triadic Partnership for Effective Minority Protection?'



# ECMI IN THE REGION

The ECMI has always stood with one leg in the European-wide scholarly and governmental debate, while firmly planting its other leg in the German-Danish border region. In addition to strong connections with the four recognised minority groups of this area (Germans in Denmark, Danes, Frisians and Sinti & Roma in Schleswig-Holstein), the ECMI also works with regional authorities and collaborative networks.

## NEW REGIONAL CLUSTER AND NEW SENIOR RESEARCHER



**In September 2022, the ECMI opened a sixth research cluster which focuses on Danish-German minority issues. This initiative will help to anchor the ECMI further in the study and promotion of regional, cross-border minority affairs. To head up this new domain, the ECMI Executive Board has appointed Martin Klatt as a Senior Researcher and Head of Cluster.**

The Danish-German Minority Issues Cluster reflects the ECMI's commitment to the Danish-German border region, which is widely perceived as a best-practice example of conflict resolution and minority accommodation and inclusion. The Cluster will critically examine the minority experiences of this region in close cooperation with regional stakeholders and communities. What are key elements of minority accommodation, empowerment, and inclusion in the model? What conflicts and issues remain to be

resolved given the political climate that acknowledges and supports national minorities? How does this create new spaces for cross-border region-building and for developing border regions as attractive living spaces? And what will be the impact of these developments on minority life? These are some of the key questions the Cluster aims to answer.



**GERMAN – DANISH  
MINORITY ISSUES**

## MINORITY COMPETENCE NETWORK

The ECMI was one of the founding members of the Minority Competence Network (Minderheiten-Kompetenz-Netzwerk) when it was created in 2020. The Network has a mandate to expand collaboration among the minority communities and other relevant institutions in the region. Financed primarily by the state of Schleswig-Holstein, the Network not only encompasses the key national minority groups, but also representative bodies like the Federal Union of European Nationalities (FUEN). In 2022, the ECMI contributed both by serving on the Network's governing board as well as by giving lectures at one of the Network's workshops on minority issues in the region.

## VISIT BY THE FEDERAL GOVERNMENT COMMISSIONER

**The ECMI was honoured to welcome Natalie Pawlik, the newly appointed Federal Government Commissioner for Matters Related to Ethnic German Resettlers and National Minorities, to its headquarters in August 2022.**

ECMI Chairman Jørgen Kühl, ECMI Director Vello Pettai, and Martin Klatt, Senior Researcher and Head of the Danish-German Minority Issues Cluster at the ECMI, welcomed Natalie Pawlik, who is the central contact person at the federal level regarding matters related to the national minorities. In the historic



conference room of the ECMI headquarters in Flensburg, they sat together and discussed ongoing and possible future cooperation. The meeting also aimed to providing an overview of the Centre's work and how our activities are structured.

## EXPERT TESTIMONY BEFORE THE SCHLESWIG-HOLSTEIN LANDTAG

Continuing a strong tradition of scholarly-policy dialogue, in October 2021 the ECMI was invited to the Schleswig-Holstein Landtag to attend the official deliberation of the government's report concerning national minorities in the region. As a follow-up to this discussion, in February 2022 the legislature's European Committee discussed the government's reports further. Senior Researcher Ljubica Djordjević presented expert testimony at the meeting, which was later submitted as part of the official record.

## OPEN DOOR DAYS FOR HISTORICAL BUILDINGS

As part of a campaign across Germany celebrating historical buildings (Tag des offenen Denkmals), the ECMI opened its Kompagnietor doors to welcome members of the public interested in seeing the inside of our unique premises. Individual tours were given by both Katharina Jürgensen and Vello Pettai of the conference room and other parts of the building. The festivities included a children's corner (for painting pictures of the Kompagnietor), a quiz (offering ECMI prizes), and a food & drink stand. In total, some 30 people passed through the building, including some former ECMI employees. The event was also open to current staff, who joined in the picnic and good cheer.

# EDUCATION & TRAINING

The core element of the ECMI's commitment to teaching and education continued to be our Annual Summer School on National Minorities in Border Regions. Alongside this independent initiative, however, ECMI staff also contributed to teaching and student advising at other universities and partner organisations.



## ANNUAL SUMMER SCHOOL

The Annual Summer School on National Minorities in Border Regions entered its 12th year in 2022. Between 24–31 July, a total of 18 students from some 10 countries came together in Oñati, in the Basque Country, and examined the participation of national minorities in political life with 12 different lecturers (6 from the ECMI and 6 external).

As in previous years, the 2022 Summer School again pursued a multidisciplinary approach and looked at its umbrella theme, 'Minorities as Citizens', from different perspectives. The legal definition of citizenship, political representation, collective mobilisation, transnational frameworks, and minority representative bodies were some of the topics addressed in the course of the intensive eight-day programme. Keynote lectures were given by Rainer Bauböck (European

University Institute), Francesca Strumia (University of Sheffield), and Edina Szöcsik (University of Basel). Furthermore, the Summer School not only highlighted conceptual lenses, but also profiled practical examples and case studies by giving examples of minority political parties and successful social movements. Mechanisms for monitoring European legal norms, a data analysis exercise, or a practitioners panel on women in minority political parties were undoubtedly key components of the Summer School.

In addition to the lectures, the participants could explore the region and get to know more about its interesting history during a day-long excursion to Donostia-San Sebastián. Echoing the previous years of collaboration, the Summer School was co-organised with the Coppieters Foundation.



**ANNUAL  
SUMMER  
SCHOOL**

**20  
22**



**NATIONAL  
MINORITIES  
IN BORDER  
REGIONS**



## GRADUATE TEACHING

During the winter semester 2022/2023, Vello Pettai was teaching a course on 'Minorities and Multiculturalism' for the European Studies curriculum of the Europa-Universität Flensburg (EUF). The course was a repeat of the one started in 2020/2021, but it encompassed a more in-depth series of case studies including both Denmark and Germany.

Equally, during the same university term, Felix Schulte taught a course on 'Minderheiten und Minderheitenkonflikte' at the Friedrich Schiller University Jena. The course was part of a memorandum of cooperation that the ECMI had signed with that university.

### ECMI staff were also involved the supervision of MA theses:

- Sergiusz Bober supervised Valentina Cola, University of Trento, "Minority Language Media (MLM) and the COVID-19 pandemic. The case of Italian-language outlets operating in Slovenia and Croatia", MA thesis defended 29 May.
- Kyriaki Topidi supervised Melanie Betteta Cabrera Cosseth, Europa-Universität Flensburg, "Homonationalism in European Identity Formation", MA thesis defended 26 September.

## KOFRIES (COOPERATION NETWORK PEACE RESEARCH AND SECURITY POLICY)

KoFrieS is a network of different academic institutions from Germany and abroad supporting the Peace and Security Studies MA programme of the Institute for Peace Research and Security Policy (IFSH) at Hamburg University. In 2022, Felix Schulte participated in the Institute's events aimed at attracting students interested in minority studies and continued its ongoing dialogue and intellectual exchange with the Institute. On top of that, further opportunities for possible future cooperation were discussed.

## ENTAN TEXTBOOK

As one of its project outputs, the European Non-Territorial Autonomy Network (ENTAN) has been working on a textbook that will profile and popularise non-territorial autonomy as a governance tool for diversity management. After several months of intensive work in the spring, the textbook was in the editorial stage throughout 2022, with the aim of having it presented at the network's final event in May/June 2023.

Across 11 chapters, the textbook will present the main features of non-territorial autonomy (NTA), including its historical antecedents, key conceptual issues, and practical implementation. Three ECMI Senior Researchers – Ljubica Djordjević, Martin Klatt, and Kyriaki Topidi – were involved in the process. Ljubica Djordjević sits on the volume's editorial board, and wrote a chapter on the many faces of NTA. Martin Klatt and Kyriaki Topidi contributed as authors, writing chapters on regional development as NTA and cultural autonomy as NTA respectively.



# POLICY ADVISING

## ECMI-HCNM COLLABORATION

The ECMI was able to cement its role as an important partner for the OSCE High Commissioner on National Minorities in providing academic and policy analysis expertise in minority issues in 2022.

Besides the two reports on socioeconomic participation and consultative mechanisms in Central Asia submitted to the OSCE High Commissioner on National Minorities ([see page 16](#)), the ECMI's Senior Researcher Andreea Cârstocea was selected to participate in the expert group to begin preparing a draft set of recommendations on the socioeconomic participation of minorities in the OSCE region. During the second half of 2022, the expert group completed the draft Recommendations and had nearly completed a set of Explanatory Notes. The release of the Recommendations is expected sometime in spring 2023.

Moreover, on 5-6 September, Vello Pettai participated in an Expert Meeting and an Anniversary Conference examining the HCNM Ljubljana Guidelines on the Integration of Diverse Societies. Vello Pettai was asked to serve as the Rapporteur for the Expert Meeting, presenting a summary of the meeting's outcomes at the Anniversary Conference.

## ECMI AND THE UN SPECIAL RAPPORTEUR ON MINORITY ISSUES

The ECMI has been cooperating with the UN Special Rapporteur on Minority Issues on various issues for several years. In 2022, the ECMI was asked to play a supportive role in organizing the Special Rapporteur's Europe-Central Asia Regional Forum (one of four organized in different regions of the world during the course of the year) as part of the activities related to the 30th anniversary of the UN Declaration on the Rights of Minorities. At this forum, Vello Pettai served as moderator of the events during the second day, namely Thematic Session 3: Minority participation as a procedural and substantive right and process and Thematic Session 4: Moving Forward: Reforming the Protection and Implementation of the Minority Rights

Framework. The results of the discussions were later published as Recommendations.

The cooperation between the ECMI and the Special Rapporteur was also strengthened by the fact that the current Special Rapporteur, Fernand de Varennes, accepted the ECMI's invitation to serve as a member of the newly formed Advisory Council for the period 2022-2025.

## ECMI AND THE COUNCIL OF EUROPE

### ECMI AND CDADI

Ever since the Steering Committee on Anti-Discrimination, Diversity and Inclusion (CDADI) was set up by the Committee of Ministers in 2019, the ECMI has participated in the CDADI meetings. In 2022, after submitting an application in October, the ECMI was finally granted official observer status during the Committee's 6th meeting on 29 November – 1 December. Observers are admitted to steering committees with no right to vote nor defrayal of expenses, but they receive convocations to the CDADI meetings, obtain the working documents, and take part in the meetings. Observer status also allows for more active participation.

### ECMI AND ADI-ROM

For many years, the ECMI has been invited to participate as an expert institution in the Council of Europe's monitoring of Roma and Traveller issues. In 2020, this work was reorganized into the Council of Europe Committee of Experts on Roma and Traveller Issues (ADI-ROM). The ECMI was represented in the 2022 biannual meetings on 17-18 May and 14-15 September by Andreea Cârstocea. Some of the most important issues discussed in 2022 were: the situation of internally displaced Roma and Roma refugees from Ukraine; recommendation on equality for Roma and Traveller women and girls; and a draft recommendation on desegregation and inclusion policies and practices in the field of education including Roma and Traveller children and youth.



# NETWORKING

Sharing expertise, presenting work, networking, and partnership building – these are the heart of an intellectual community. By attending, participating in, and presenting at various events (conferences, workshops, seminars), the ECMI has been spreading the word about minority issues in Europe and building networks for future cooperation.

## RENEWAL OF ECMI'S ADVISORY COUNCIL

The work of the ECMI has been shaped over the years by our Advisory Council – a high-level body of experts, policy-makers and civil society representatives committed to the advancement of minority issues. The ECMI Advisory Council not only helps support and guide the ECMI's research activities but also provides a space for creating new networks for ECMI researchers.

In 2022, the Centre decided to revamp its Advisory Council with a fresh array of prominent individuals who will be able to help us tackle the newly-emerging challenges in minority studies. The new members were selected together by the ECMI researchers and the Executive Board and invited to serve for the three-year term 2022–2025.

The ECMI Executive Board convened a first meeting on 3–4 November at the ECMI headquarters in Flensburg. During the lunch-to-lunch event, members of the Council provided their input on where they see minority issues and diversity management in Europe

going over the next 3–5 years and how the ECMI might best contribute to their study and resolution. Formats included plenary discussions, small group deliberations, and informal interactions with staff.

A second meeting of the Council will be called for Spring 2024, during which the state of affairs regarding both minority issues writ large as well as the ECMI in particular will again be examined.

For the full list of the new ECMI Advisory Council members. **(please see page 48)**





# RESEARCH STAYS

## KYRIAKI TOPIDI

Host institution: Institute of Comparative Law –  
Université Paris-Panthéon-Assas (France)  
Time frame: 1–30 June 2022

Under the short-term scientific missions funded by ENTAN, Kyriaki Topidi visited the Institute of Comparative Law in June. This research stay was instrumental in setting the basis for the core theoretical framework of her research on functional NTA and religious minority agency in the field of education. During her stay, Kyriaki focused on literature review and data collection on religious diversity frameworks in public education, the comparative analysis of findings, and a

subsequent policy paper. The policy paper on select aspects of the institutionalization of religious diversity in education in Europe within the frame of NTA and cultural autonomy was later published under ENTAN publications. The findings of this stay and other relevant work within ENTAN also served as a basis for a chapter for the forthcoming ENTAN-edited handbook on Non-Territorial Autonomy (Palgrave).

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## CRAIG WILLIS

Field research in Wales and Scotland  
Time frame: 28 February–4 March & 4–8 July 2022

As part of his PhD research, Craig undertook two field research trips to conduct expert interviews with minority language media practitioners and scholars in Wales and Scotland. This included multiple practitioners within Welsh and Scottish Gaelic broadcasting and media production. Moreover, it built upon previous field research in the Basque Country, Catalonia, and Galicia in 2021, all of which were funded through the award of the Interdisciplinary Centre for European

Studies' Field Research Grant, at the Europa-Universität Flensburg – where Craig's PhD is registered. Now moving towards the final stages of his PhD, publications of his research findings should be published in 2023. An example of his recent work on this topic is the ECMI Minorities Blog post titled "Could a new level of digitalisation offer minority language media outlets a strategy to attract a wider audience?".



## CONFERENCES

In 2022 ECMI staff participated in the following conferences:

### JANUARY

**Craig Willis** gave a presentation of his dissertation research "Minority Language Media: Stigma, Acceptance, Linguistic Capital?" at the ICES Research Colloquium, Europa-Universität Flensburg, 13 January (online).

**Craig Willis and Sergiusz Bober** organized the 1st PhD Forum of the International Association for Minority Language Media Research, which featured three doctoral candidates presenting their work, 27 January (online).

**Kyriaki Topidi** gave two presentations on "The Regulation of Online Hate Speech" and "Religious Diversity Management" at the Colloque sur la Loi confortant le respect des principes de la République, Institut de Droit Comparé, Université Paris-Panthéon-Assas, 28 January.

### FEBRUARY

**Craig Willis** was a panellist on the roundtable "Gaelic and Sámi: Sharing Knowledge on Promotion of Indigenous Languages" organised by the University of Glasgow in partnership with Várdduo Centre for Sámi Research, Umeå University, 16 February (online).

**Andreea Cârstocea** presented her work on "Socio-Economic Participation of National Minorities in Europe" during the workshop "Solidarity in difference – minorities in our society" organised by the Social Equity Working Group AEGEE, 17 February (online).

## MARCH

**Craig Willis** gave a presentation on “Attitudes Towards Basque, Catalan and Galician Public Broadcasters from the Non-Speaking Audience: The Influence of Regional Politics” at the workshop “Political Polarisation and the Role of Media” organised by the Centre for the Study of Ethnic Conflict, Queen's University Belfast, 11 March (online).

**Sergiusz Bober** gave a presentation on “When Minority Language Newspapers Become Political Actors: The Role of Flensburg Avis and Der Nordschleswiger in the Campaign Arguing for the Reopening of the Danish-German Border During the First Phase of the COVID-19 Pandemic” at the workshop “Political Polarisation and the Role of Media” organised by the Centre for the Study of Ethnic Conflict, Queen's University Belfast, 11 March (online).

**Andreea Cârstocea** served as a moderator at the workshop “Integration through Participation: Facing Challenges to Minority Consultation” which was part of a project entitled ‘Integration through Minority Participation: Addressing Challenges to Social Cohesion in Post-Covid Europe’, University of Glasgow & Liverpool John Moores University, 17–18 March (online).

## APRIL

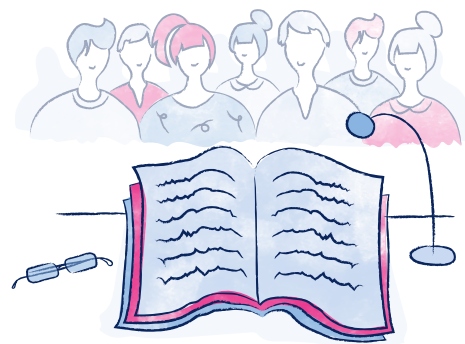
**Craig Willis, Sergiusz Bober & Valentina Cola** presented a paper on “Minority Language Media (MLM) and Minority-Majority Relations During the COVID-19 Pandemic” at the 31st Annual Conference of the Association for the Study of Ethnicity and Nationalism, 5–7 April, Antwerp.

**Felix Schulte** gave a keynote lecture on “Nationalism, Separatism and Conflict” at Siena University workshop “Citizenship and Separatism: Experiences and Perspectives in Europe”, 8 April (online).

**Sergiusz Bober** presented a paper on “Between Ethnicity and Regionalism: The Schleswig Party in the Context of Danish Local Elections of November 16th, 2021” and chaired the panel “Local Ethnopolitics: Governing Ethnic and Racial Difference at the Local Level” at the 22nd Annual Conference of the Political Studies Association (UK), 11 April (online).

**Viktoriya Aygül & Polina Sulima** presented a case study “The Myth of the State in Russia and Ukraine” at the European Forum for Reconciliation and Cooperation in History and Social Sciences Education (EFREC), Leibniz Institute for Educational Media (GEI), 26–27 April (online).

**Kyriaki Topidi** presented on “Education about Minority Cultures as Social Cohesion Mechanisms” at the EFREC, Leibniz Institute for Educational Media (GEI), 26–27 April (online).



## MAY

Three members of the ECMI staff presented in the annual meeting of the Association for the Study of Nationalities (USA), 4–7 May:

- **Vello Pettai**, “Minorities and E-Governance”
- **Andreea Cârstocea**, “Socio-Economic Rights of National Minorities in Europe: Conceptions of Equality and Participation in the Monitoring of the Council of Europe Framework Convention for the Protection of National Minorities”
- **Ljubica Djordjević**, “Implementation of the FCNM in Serbia: The Impact of the Advisory Committee Monitoring”

**Andreea Cârstocea** chaired a session “Roma and Traveller Children in Council of Europe Strategy for the Rights of the Child (2022–2027) – Children's rights in action: from continuous implementation to joint innovation” at the 13th Meeting of the Council of Europe Dialogue with Roma and Traveller civil society on “Defending the rights of Roma and Traveller children”, Strasbourg, 10–11 May 2022.

**Ljubica Djordjević** presented a paper “NTA and Minority Rights: Impact of the Self-Governing National Communities on Minority Protection in Slovenia” and chaired a panel “NTA in Serbia: Evaluating Contemporary Practice” at the 3rd ENTAN conference, Constanța (Romania), 12–15 May.

**Kyriaki Topidi** presented a paper “State Recognition and Religious Minority Group Agency: Towards a new form of NTA?” at the 3rd ENTAN conference, Constanța (Romania), 12–15 May.

**Kyriaki Topidi** presented a paper on “Digital Religion and Muslim Women: An Intersectional Analysis of Online Hate Speech” at the BCCE Digital Equality Group Workshop, 17 May, (online).

**Vello Pettai** gave a keynote lecture, “Minorities in a Conflict-Ridden and Autocratizing Europe”, at the Workshop on Ethnicity, Inequality, Conflict, and Democracy, Department of Political Science, Aarhus University, 24–25 May.

**Craig Willis and David Smith** presented a paper on “Cultural Autonomy and Effective Political and Socio-Economic Participation for National Minorities and Indigenous Peoples” at the Várdduo Centre for Sámi Research seminar, Umeå, 25 May.

**Kyriaki Topidi** presented a paper on “Unlearning Scarcity in Ethno-Cultural Terms: The Goal of Sustainable Inclusion of Minority Groups”, at the St Andrews Minority Seminars, 25 May (online).

## JUNE

**Kyriaki Topidi** presented a paper on “Digital Religion and Muslim Women: An Intersectional Analysis of Online Hate Speech” at the EuAre Conference, Bologna, 20–22 June.

**Kyriaki Topidi** presented a paper on “Governance and Regulation of Online Hate Speech in the Post-Truth Era: European Comparative Perspectives” at the BCCE Annual Conference, 22–24 June (online).

**Felix Schulte** presented a paper on “Legalization and Durability of Post-Conflict Autonomy” at the European Political Science Association Annual Conference in Prague, 23–25 June.



## JULY

**Kyriaki Topidi** presented a paper on “The Impact of Online Hate Speech on Muslim Women: Some Evidence from the UK context” at the GHDRNet Working Group Meeting, 1 July (online).

**Vello Pettai** presented on “Ethnicity as Social Communication” at the workshop “National identity: Its nature, causes, and consequences” at Friedrich Schiller University Jena, 2 July.

**Oana Buta** presented a paper on “Political Exclusion 3 in 1: The Case of Roma Women in Romania” at the European Conference on Politics and Gender (ECPG), University of Ljubljana, 6–8 July.

**Felix Schulte** gave a lecture on “Success and Failure of Territorial Autonomy” at the Eurac Summer School, Bolzano/Bozen, 7 July.

**Kyriaki Topidi** presented a paper on “The Role of Gender In Ethno-Religious Minority Leadership” at the LSA Conference, Lisbon, 13–16 July.

## AUGUST

**Felix Schulte** presented a paper on “Attitudes of Minority Members on Immigration” at the European Consortium for Political Research General Conference, Innsbruck, 22 August.

## SEPTEMBER

**Ljubica Djordjević** presented a paper on “Implementation of the Framework Convention for the Protection of National Minorities in Germany: The Impact of the Advisory Committee Monitoring”, at the conference “National Minorities, Migrations, and Security”, Brijuni (Croatia), 19–21 September.

**Sergiusz Bober** gave a keynote presentation on “Minority Language Media in the Danish-German Border Region: Between Borderscapes, Institutional Cooperation and Political Engagement” at the conference “Territorial and Inter-organizational Cooperation”, Brenna (Poland), 27–29 September.

**Martin Klatt** presented a paper on “Borders Shaping Perceptions of European Societies - a new Horizon Research Project” at the conference “Territorial and Inter-organizational Cooperation”, Brenna (Poland), 27–29 September.

**Felix Schulte** presented a paper on “Backlash Protests and Repression in Ethnic Conflicts” at the Arbeitsgemeinschaft für Friedens- und Konfliktforschung in Sonderborg, September.

## NOVEMBER

**Oana Buta** presented a paper on “Political Exclusion 3 in 1: The Case of Roma Women in Romania” at the Workshop on the Role of Women in Traditional and Minority Governance Structures in Southern Africa, 14–15 November (online).

## DECEMBER

**Kyriaki Topidi** participated in a “Panel 5: Preservation of Minority Identities and Cultural Autonomy in Times of Globalization” at the international conference “First 20 Years of the Constitutional Law Act on the Rights of National Minorities”, Zagreb, 1–2 December.

**Craig Willis** gave a guest lecture on “The Role of Non-Speakers in the Strategies of Welsh and Scottish Gaelic Language Television” at the Instituto da Lingua Galega, Santiago de Compostela, 13 December.



## **PARTNERSHIPS**

### **Dialog Forum Norden**

The ECMI is a constituent member of the Dialog Forum Norden, where the minority communities of the Danish-German border region meet with government officials from both sides of the border. Particularly important has been the Forum's framework for informational exchange and cross-border innovation. Biannual meetings help to advance regional development and reinforce minority-majority relations.

### **Other partners and stakeholders in the Danish-German border region with whom the ECMI worked closely in 2022 included:**

Europa-Universität Flensburg, Flensburg, Germany  
Federal Union of European Nationalities (FUEN), Flensburg, Germany  
University of Southern Denmark (SDU), Sønderborg, Denmark  
Dansk Centralbibliotek for Sydslesvig, Flensburg, Germany  
Akademie Sankelmark/ Europäische Akademie Schleswig-Holstein/ Academia Baltica

### **At the national and international level, the ECMI continued its partnership with the following organizations, NGOs, and universities involved in the protection of minorities.**

Åbo Akademi University, Turku, Finland  
American University of Central Asia, Bishkek, Kyrgyzstan  
Coppieters Foundation, Brussels, Belgium  
CSEM (Centre for the Studies of Ethnicity and Multiculturalism), Tbilisi, Georgia  
EDRC (Ethnocultural Diversity Resource Center), Cluj, Romania  
Eurac Research, Bolzano/Bozen, Italy  
ifa (Institut für Auslandsbeziehungen), Stuttgart, Germany  
OSCE Academy in Bishkek, Bishkek, Kyrgyzstan  
Universidad Alberto Hurtado, Santiago, Chile  
University of Bath, Bath, United Kingdom  
University of Groningen, Groningen, Netherlands  
Friedrich Schiller University Jena, Jena, Germany  
University of Tartu, Tartu, Estonia  
University of Trieste, Trieste, Italy

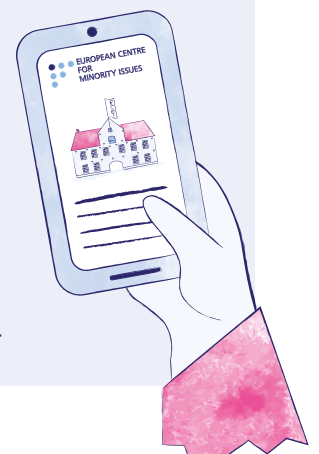
# COMMUNICATIONS & DISSEMINATION

## ECMI IN THE MEDIA

The ECMI's work – both locally and internationally – has been reported on frequently by the three main newspapers in the region, Flensburger Tageblatt, Flensburg Avis, and Der Nordschleswiger. The ECMI's activities and initiatives in relation with the war in Ukraine caught the interest of the local press, as well as the opening of the new research cluster on Danish-German Minorities. Another topic that was mentioned in the local news was the Annual Summer School, this time organised in the Basque Country.



- **Der Nordschleswiger, 26 Jan**, New Danish-German Minority Issues Research Cluster at the ECMI
- **Flensburg Avis, 2 Feb**, New Danish-German Minority Issues Research Cluster at the ECMI
- **Flensburger Tageblatt, 18 Feb**, Interview with ECMI Intern (from Ukraine) on Ukraine War
- **Der Nordschleswiger, 18 Feb**, Interview with ECMI Intern (from Ukraine) on Ukraine War
- **Flensburger Tageblatt, 23 Feb**, Interview with ECMI Intern (from Ukraine) on Ukraine War
- **Kristligst Dagblad, 1 March**, Interview with Felix Schulte on minority conflicts in Europe and their causes
- **Schleswig-Holsteinischer Zeitungsverlag, 7 March**, Interview on the Ukraine War
- **Flensburg Avis, 7 March**, Interview on the Ukraine War
- **Flensburg Avis, 10 March**, Ukraine War/Minority Discussion at ECMI
- **Graenseforeningen.dk, 10 March**, Ukraine War/Minority Discussion at ECMI
- **Nordfriisinstitut.eu, 10 March**, Ukraine War/Minority Discussion at ECMI
- **Der Nordschleswiger, 11 March**, Ukraine War/Minority Discussion at ECMI
- **Serbske Nowiny, 30 June**, Vello Pettai's Visit to Bautzen
- **Flensburg Avis, 22 July**, Annual Summer School
- **Flensburg Avis, 1 September**, Martin Klatt and the new research cluster
- **Der Nordschleswiger, 25 September**, Martin Klatt and the new research cluster



# ECMI ONLINE TALKS

The ECMI continued its series of ECMI Online Talks in 2022. These webinars bring experts or practitioners together and engage the audience through lively discussion and Q&A sessions. The Online Talks are organised as video-recorded panel discussions around a topic closely related to the Centre's research activities. They allow participants to go deep into a certain topic or promote special research outcomes that have emerged. Pre-registration is required to be able to participate in the Q&A session, but the Online Talks are also livestreamed on the Centre's social media and are subsequently made available as recordings.

In 2022, the following Online Talks were organised:

## **MINORITIES AND E-GOVERNANCE: HOW ICT IS CHANGING ETHNOPOLITICS**

hosted by Vello Pettai

Date: 15 February 2022

**Panellists: Maimu Berezkina (Norwegian Health Network / University of Oslo Affiliate), Dennis Rosenberg (University of Jyvaskyla / Haifa University), Mihkel Solvak (University of Tartu)**

E-governance encompasses the continually evolving interface between public administration and internet-based technologies. It involves citizens being able to use different online systems in order to manage and participate in governmental or administrative matters. On the one hand, e-governance promises to equalize populations via a more uniform treatment of citizens' demands and needs. At the same time, there are a number of areas where e-governance needs a minority perspective. This online talk opened up this new horizon of research and asked what impact e-governance will have on minority issues.

## **UKRAINE'S NATIONAL MINORITIES AND RUSSIA'S WAR OF AGGRESSION**

hosted by Vello Pettai

Date: 4 July 2022

**Panellists: Kateryna Haertel (former Kyiv office manager for the OSCE HCNM), Krisztina Lajosi (Senior Lecturer and Research Coordinator in the Department of European Studies, University of Amsterdam)**

The Russian invasion of Ukraine changed drastically the life of Ukraine's national and ethnic minorities. Drawing attention to this tragedy, the ECMI organized an online expert talk that highlighted the varying plights that minorities have suffered. These began with direct occupation and repression in eastern and southern parts of Ukraine (e.g. Greeks in Mariupol or Bulgarians in Melitopol), dually displaced minorities (such as Crimean Tatars, who have had to flee again from Kherson and other occupied cities), borderland minorities (like Hungarians and Romanians), and disadvantaged minorities (Roma and Sinti). While in the midst of war minority issues have not been a central policy priority, the management of cultural diversity will be an important factor in conditioning Ukraine's chances for EU accession.



# ECMI CONVERSATIONS WITH EXPERTS

The series ECMI Conversations with Experts was designed to provide in-depth video interviews with prominent experts in the area of minority issues.

The following episodes were published in 2022:

## Episode 6: Understanding Minority Integration

**Expert:** Jennie Schulze (Duquesne University)

**Interviewer:** Vello Pettai

## Episode 7: The History of Diversity in Denmark

**Expert:** Garbi Schmidt (Roskilde University)

**Interviewer:** Sergiusz Bober

## Episode 8: The Russian Community in South Tyrol

**Expert:** Giulia Isetti (Eurac Research)

**Interviewer:** Viktoria Aygül

## Episode 9: Traps of Official Language Policies

**Expert:** Igor Lakić (University of Montenegro)

**Interviewer:** Ljubica Djordjević

## Episode 10: Russian Social Media in Germany

**Expert:** Rashid Gabdulhakov (University of Groningen)

**Interviewer:** Aziz Berdiqulov

## Episode 11: Territorial Autonomy and Conflict Regulation

**Expert:** Dawn Walsh (University College Dublin)

**Interviewer:** Felix Schulte

The interviews are available on  
the ECMI YouTube channel as well  
as on the ECMI website.

## ECMI ON SOCIAL MEDIA

The ECMI is active and regularly interacts with its followers  
on the social media below

YOUTUBE

**270**

SUBSCRIBERS (+54)

INSTAGRAM

**488**

FOLLOWERS (+70)

TWITTER

**1 696**

FOLLOWERS (+164)

FACEBOOK

**8 009**

FOLLOWERS (+127)

LINKEDIN

**2 879**

FOLLOWERS (+884)

(numbers as on 31 December 2022 compared to 31 December 2021):

# PUBLICATIONS

The ECMI features a multidimensional publication portfolio, through which we as an institution contribute to the development of the academic field. With over 200 publications appearing under the ECMI name since our foundation in 1996, the Centre has a rich heritage of scholarly input in minority studies. In 2022, each of our outlets had either multiple issues or article series, most of which are available on the ECMI website.

## JOURNAL ON ETHNOPOLITICS AND MINORITY ISSUES IN EUROPE (JEMIE)

### **VOL. 21, NO. 1 (2022): REGULAR ISSUE**

**Martina Plantak, Edina Paleviq,**

“‘Banal Balkanism?’ –

Rethinking Banal Nationalism and Regional Identity in the Post- Yugoslav Media Space”

**Inez Zsófia Koller,**

“Health Disparities and Ethnic Classification in Hungary”

**Placidius Ndibalema,**

“A Paradox in the Accessibility of Basic Education Among Minority Pastoralist Communities in Tanzania”

**Ionut Chiruta,**

“Multifaced Hungarian Kin-State Activism in Szeklerland: Rebuilding the Last ‘Nation’ Through Restorative Nostalgia and Lieux de Mémoire”

**Pablo Gavira Díaz,**

“The Physical, Biological and Cultural Dimensions of Genocide: An Expansive Interpretation of the Crime?”

**Polina Sulima,**

“Book Review: Südtirols Minderheitenschutzsystem: Grundlagen, Entwicklungen und aktuelle Herausforderungen aus völker- und verfassungsrechtlicher Sicht”

### **VOL. 21 NO. 2 (2022): SPECIAL ISSUE**

The articles included in this special issue are based on the data collected for the project ‘Marginality on the Margins of Europe – The Impact of COVID-19 on Roma Communities in Non-EU Countries in Eastern Europe’, funded by the University of Leicester’s QR Global Challenges Research Fund (Research England) and developed by the University of Leicester in partnership with the ECMI.

**Andreea Cârstocea, Craig Willis,**

“Introduction to Special Issue “Marginality on the Margins of Europe – The Impact of COVID-19 on Roma Communities in Non-EU Countries in Eastern Europe””

**Craig Willis,**

“Roma and the First Wave of the Covid-19 Pandemic: Income Loss and Its Effects Across Roma Communities in Seven Non-EU Countries”

**Marta Anzillotti Zamorano,**

“Understanding the Impact of the First Wave of the Covid-19 Pandemic on the Access to Education of Roma Communities in Ukraine Using Ogbu’s Cultural-Ecological Theory”

**Andreea Cârstocea,**

“Going Viral: The Moral Panic Constructing the Roma as a Threat to Public Health During the First Wave of the Covid-19 Pandemic”

**Raul Cârstocea,**

“War against the Poor: Social Violence Against Roma in Eastern Europe During COVID-19 at the Intersection of Class and Race”

# ECMI MINORITIES BLOG

The ECMI Minorities Blog is a space for reflection and analysis of current issues – national or international – related to national, ethnic, and linguistic minorities. Blogposts may discuss relevant legislation and policies, flag issues of discrimination and inequality, or outline other issues of relevance to minority communities.

List of blogposts published in 2022:

**Ljubica Djordjević,**

“National Minorities and the Future of Europe”

**Marek Mazurkiewicz,**

“German Minority as Hostage and Victim of Populist Politics in Poland”

**Péter Kállai,**

“How to Lose (the Almost) Guaranteed Representation – Recent Developments concerning Roma Parliamentary Representation in Hungary”

**Solvor Mjøberg Lauritzen,  
Jan Selling, Marko Stenroos,**

“Roma as Tokens? Reference Groups and the Practice of Deciding First and Informing After”

**Aziz Berdiqulov,**

“Events in Tajikistan’s Pamir – A Vicious Cycle of Unresolved Conflicts?”

**Aziz Berdiqulov,**

“Is Uzbekistan Not Ready to Let It Go? Unrest in Karakalpakstan”

**Craig Willis,**

“Could a new level of digitalisation offer minority language media outlets a strategy to attract a wider audience?”

**Craig Willis, Will Hughes, Sergiusz Bober,**

“National and Linguistic Minorities in the Context of Professional Football across Europe: Five Examples from Non-kin State Situations”

Blogposts published under the ECMI “Miniblog National Minorities and the War in Ukraine” are listed on **see page 25**



# EUROPEAN YEARBOOK ON MINORITY ISSUES (EYMI)

The EYMI is published by Brill, with the ECMI serving as the main editorial institution in collaboration with Eurac Research, the University of Glasgow, Åbo Akademi University, the Hungarian Academy of Sciences, and Babeş-Bolyai University. Volume 19 (2020), compiled in 2021 and published in 2022, featured the following articles:

## GENERAL ARTICLES

**Stephanie E. Berry and Isilay Taban**, "The EU Migration Pact and Action Plan on Integration and Inclusion: a Progressive Step or Half Measure?"

**Vanessa E. Thompson**, "Policing Blackness in Europe: Colonial Entanglements and Contemporary Articulations of Struggle"

**Jørgen Kühl**, "The Making of Borders and Minorities: Revisiting the Plebiscites after World War I"

## SPECIAL FOCUS:

### COVID-19 AND MINORITIES

**Roberta Medda-Windischer**, Foreword by the Guest Editor

**Katharina Crepaz**, "Minorities and Health During the Covid-19 Pandemic: Health Inequalities and Discrimination"

**Andrea Carlà and Marika Djolai**, "Securitization of Minorities under Covid-19: Discourses, Practices, and Historical Antecedents"

**Mireia Grau-Creus, Jordi Garcia-Muniesa and Ander Errasti**, "Self-rule and Covid-19 Times: on How the Pandemic Unveiled Rigidities and Elasticities of the Self-government Institutional Framework"

## INTERNATIONAL DEVELOPMENTS

**Noémi Nagy**, "The Rights of European Minorities: Justice, Public Administration, Participation, Trans-frontier Exchanges and Citizenship – International Developments in 2020"

**Mariya Riekkinen**, "Sociocultural and Economic Rights, Education, and the Media in the Context of European Minorities – International Developments in 2020"

## NATIONAL DEVELOPMENTS

**Christina Allard**, "Sami Land Rights: Recent Developments in Swedish Case Law"

**Ksenia Maksimovtsova**, "'One Nation – One Language': The Ambiguity of the State Language Policy and Policy Towards Minorities in Contemporary Latvia and Ukraine"

**Levente Salat**, István Gergő Székely and Dorottya Lakatos, "The Autonomy Movement of Hungarians in Romania"

## BOOK REVIEWS

**Anna Ajlani**

**Katharina Crepaz, Ulrich Becker and Elisabeth Wacker (eds.)**,

*Health in Diversity – Diversity in Health. (Forced) Migration, Social Diversification, and Health in a Changing World* (Springer, Wiesbaden, 2020), e-ISBN 978-3-658-29177-8 (e-book)

**Felix Schulte**

**Olgun Akbulut and Elçin Aktoprak (eds.)**, *Minority Self-Government in Europe and the Middle East. From Theory to Practice* (Brill, Leiden, 2019), ISBN 978-90-04-40544-8 (hardcover)

**Mitja Žagar**

**Norina Bogatec and Zaira Vidau (eds.)**, *A Community at the Heart of Europe. Slovenes in Italy and the Challenges of the Third Millennium* (Newcastle, Cambridge Scholars Publishing, 2020), ISBN 978-1-5275-4622-6 (hardback)

# PUBLICATIONS OUTSIDE THE ECMI

## PEER-REVIEWED JOURNAL ARTICLES

**Felix Schulte and Christoph Trinn**, "Self-Rule and Intrastate Conflict Risk in Divided Societies: A Configurational Analysis of Consociational Institutions, *Swiss Political Science Review*, 2022.

**Felix Schulte**, "How Party Competition Shapes Ethnic Parties' Positions on Migration and Immigration", *Party Politics*, (accepted, forthcoming)

**Ljubica Djordjević**, "The legal status of languages / 'languages' that emerged from Serbo-Croatian: Destabilizing effects of the provisions on the official language," *Language Problems and Language Planning* 46:2 (2022), pp. 166–190.

**Marc Debus, and Felix Schulte**, How party competition shapes ethnic parties' positions on migration and immigration, *Party Politics*, <https://doi.org/10.1177/13540688221136107>

**Martin Klatt**, "Schleswig and Non-Territorial Autonomy – The Territorial Trap?" *Nationalities Papers* 50 (5), 906-922.

**Michael Neureiter & Felix Schulte**, A tale of two logics: how solidarity and threat perceptions shape immigrant attitudes towards immigration, *West European Politics*, DOI: 10.1080/01402382.2022.2143162

**Sergiusz Bober and Craig Willis**, "The Covid-19 pandemic and minority language media in Europe: the effects of spring 2020 lockdowns", *Journal of Multilingual and Multicultural Development*, 2021, <https://doi.org/10.1080/01434632.2021.2005074>

## EDITED VOLUMES AND BOOK CHAPTERS

**Jessika Eichler and Kyriaki Topidi**, "Socio-political articulations of minority recognition in a global legal context", in J.Eichler and K. Topidi (eds.), *Minority Recognition and the Diversity Deficit: Comparative Perspectives*, pp. 1–17.

**Jessika Eichler and Kyriaki Topidi**, eds. *Minority Recognition and the Diversity Deficit: Comparative Perspectives*, Hart Publishing, published 17 November 2022.

**Kyriaki Topidi**, "Fundamental Rights and Racial and Cultural Minorities in the EU: Carving out a Mandate to protect 'Others'", in T. Malloy and B. Vizi (eds.), *Elgar Research Handbook on Minority Politics in the EU*, Elgar, 2022, pp. 38–61.

**Kyriaki Topidi**, "Fundamental Rights and Racial and Cultural Minorities in the EU: Carving out a Mandate to protect 'Others'", in Tove Malloy and Balazs Vizi, eds., *Research Handbook on Minority Politics in the European Union*, Elgar, pp. 38–61.

**Kyriaki Topidi**, "Minority Identity in Digital Governance and the Challenges of Online Hate Speech and Content Regulation" in Anna-Mária Bíró & Dwight Newman (eds.), *Minority Rights and Liberal Democratic Insecurities: The Challenge of Unstable Orders*, Routledge, 2022.

**Kyriaki Topidi**, "Religious Education Approaches to Diversity Management in Britain: From Multiculturalism to Interculturalism in English Schools", in Christophe Van der Beken and Beza Dessalegn (eds.), *Alternative approaches to ethno-cultural diversity management at sub-national levels: Ethiopia in comparative perspective*, *Ethiopian Constitutional and Public Law Series*, School of Law, Addis Ababa University 2022, 217–262.

**Kyriaki Topidi**, "Religious Minorities Agency and State Recognition in a European context", in J.Eichler and K. Topidi (eds.), *Minority Recognition and the Diversity Deficit: Comparative Perspectives*, pp. 115–134.

**Kyriaki Topidi**, "Ubuntu in the New Environmental World Order", in Domenico Amirante and Silvia Bagni (eds.), *Environmental Constitutionalism*, Routledge, 2022, 49–67.

# FINANCES



## LIST OF EXTERNAL PROJECTS AND CO-FUNDING:

FUNDING INSTITUTION	TITLE	AMOUNT	YEAR
Deutsche Gesellschaft für Internationale Zusammenarbeit (GIZ)	Minority Protection For EU Accession	€200,000	2023–25
DFG German Research Foundation	Sparking Events, Emotional Climates, and Cascades Of Cultural Identity Conflicts (SPARK)	€310,000	2022–25
German Federal Foreign Office (Auswärtiges Amt)	Future Minority Initiative in Ukraine and Moldova	€62,400	2022
OSCE High Commissioner on National Minorities	Research reports on Socio-Economic Participation and Consultative Mechanisms in Central Asia	€13,827	2021–22
State of Schleswig-Holstein	Evaluierung des Gesetzes zur Umsetzung des Verfassungsauftrags zur Stärkung der nationalen Minderheiten und Volksgruppen in Schleswig-Holstein	€24,856	2020–21
OSCE High Commissioner on National Minorities	Research Report on the Socio-Economic Participation of National Minorities	€20,000	2020-21
University of Leicester	Marginality on the Margins of Europe – The Impact of COVID-19 on Roma Communities in Non-EU Countries in Eastern Europe	€16,000	2020
Coppieters Foundation	ECMI Summer School in Flensburg	€8,344	2020
Deutsche Gesellschaft für Internationale Zusammenarbeit (GIZ)	Career Guidance and Counselling for Vulnerable Groups (Serbia)	€9,000	2019
Auswärtiges Amt	Empowering Future Minority Leaders (Moldova)	€77,200	2019

# PEOPLE

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**Andreea Cârstocea**

**Ljubica Djordjević**

**Martin Klatt**

**Felix Schulte**

**Kyriaki Topidi**

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**Aziz Berdiqulov**

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**Leopold Lingenberg**

Assistant to the Secretariat

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ifa (Institut für Auslandsbeziehungen)

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Honorary Professor of Minority Issues, Europa-Universität Flensburg

### **Vice-Chair: Beate Sibylle Pfeil**

(until October 2022) / [pending]  
Legal Expert for Minority Issues in Europe

### **Johannes Callsen**

Schleswig-Holstein Commissioner for Matters related to National Minorities and Ethnic Groups, Border Area Activities and Low German

### **Stine Jørgensen / Annemarie Falktoft**

(change in May 2022)  
Deputy Director General, Danish Agency for Higher Education and Science, Denmark

### **Christophe Kamp**

(until October 2022) / [pending]  
Office of the OSCE High Commissioner on National Minorities

### **Elise Cornu**

Director, Division of National Minorities and Minority Languages, Council of Europe

### **Petra Nicolaisen**

(until August 2022)

### **Sönke Rix**

(as of November 2022)  
Member of the German Parliament (Federal Ministry of the Interior, Building and Community)

### **Garbi Schmidt**

Professor, Department of Culture and Identity, Roskilde University, Denmark

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Substitute for Johannes Callsen

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Substitute for Elise Cornu

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UN Special Rapporteur on Minority Issues

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Ohio University



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With funding from the



Federal Ministry  
of the Interior  
and Community

by decision of  
the German Bundestag



Ministry of Higher  
Education and Science  
Denmark

